Performance and Production Metrics Review Workgroup Meeting

July 14, 2020, 2:30 PM

Meeting Minutes

- Florida Transportation Commission (FTC) Executive Director Ralph Yoder opened the meeting.
 - The meeting minutes for the June 25th meeting are still under review and should be distributed to the workgroup later this week.
- Executive Director Yoder reminded the group of Governor Ron DeSantis's Transportation Priorities: Improve Safety, Embrace Innovation and Technology, and Reduce Congestion.
- Executive Director Yoder also reminded the group of the Florida Department of Transportation (FDOT) Mission, Vision, and Vital Few.
- Metrics should be congruent and supportive of FDOT's mission and the governor's transportation priorities.
- Executive Director Yoder explained that today's focus is to go over the proposed performance measures that were developed based on the groups input.
- Objectives include:
 - Reducing the total number of measures in favor of simple, meaningful measures and objectives
 - Eliminate secondary measures in favor of focusing on measures that move the needle in each category
 - Where possible, ensure alignment with the FDOT's Vital Few and FTC area for performance evaluation/goal area.
 - Looking at measuring things that are within "reason" or the departments control
- Today's discussion will cover what will be measured. The next meeting will cover how they will be measured.

Area for Performance Evaluation: Safety

- Recommendations include:
 - Keep: The rate of fatalities per 100 million vehicle miles traveled on all public roads in Florida
 - New: Emergency management preparedness and response (informational item)
- Ananth Prasad, President, Florida Transportation Builders Association
 - Should all public roads be changed to state highway system?
- Ralph Yoder, Executive Director, Florida Transportation Commission
 - The data that is related to fatalities and injuries is not segregated by ownership of facilities
 - Dr. Robert Bertini, Executive Director, Center for Urban Transportation Research
 - Is there a way to include vulnerable users like pedestrians, bicyclists, etc.?
- Courtney Drummond, Assistant Secretary of Engineering Operations, Florida Department of Transportation

- The department currently has three task teams looking at different areas of safety:
 - Pedestrian and bicyclist
 - Road lane departure
 - Intersections
- When analyzing data, these are the three areas that are overrepresented in crashes with fatalities
- What can the department do from an engineering perspective, through enforcement, education, etc.
- How does the department's marketing plan line up with enforcement?
- The task teams are making good progress, but performance measures have not been defined yet
- The Department is hoping to have the internal safety metrics developed by October
- Ralph Yoder, Executive Director, Florida Transportation Commission
 - The objective would be to develop additional measures related to safety and take into consideration the work of the FDOT task teams over the next six to eight months
- Dr. Robert Bertini, Executive Director, Center for Urban Transportation Research
 - Motorcyclists should be included as well
- Ralph Yoder, Executive Director, Florida Transportation Commission
 - \circ $\,$ This is going to be an ongoing process for some performance areas

Area for Performance Evaluation: Production

- Recommendations include:
 - Keep: The consultant contract dollars executed as a percentage of the original estimated amount
 - Keep: The number of consultant contracts executed compared to the number of consultant contracts planned for the year
 - Keep: For all construction contracts completed during the year, the percentage of those contracts that were completed within 20% above the original contract time
 - Keep: For all construction contracts completed during the year, the percentage of those contracts that were completed at a cost within 10% above the original contract amount
 - Keep: The construction contract dollars let as a percentage of the original estimated amount
 - Keep: The number of construction contracts let as compared to the number planned
 - Modified: Monitor supplemental agreements (informational item)
- David Genson, Commissioner, District One, Florida Transportation Commission
 - All the measures make sense
 - Historically, how often has the department consistently met the time and money measures? Should there be an adjustment to the percentages?

- Courtney Drummond, Assistant Secretary of Engineering Operations, Florida Department of Transportation
 - The state has consistently met the time and money goals
 - Each district separately does not always meet them
- Edward "Eddy" Gonzalez, Vice President, RS&H
 - Should projects be weighted differently?
 - Smaller vs larger projects
- Courtney Drummond, Assistant Secretary of Engineering Operations, Florida Department of Transportation
 - All projects are currently weighted the same
 - The measure does not consider the complexity of the project
- Stacy Miller, Assistant Secretary of Finance and Administration, Florida Department of Transportation
 - The department currently falls within 86-87% for percentage of contracts that were completed within 20% above the original contract time
 - Falls within the 92% range for all construction contracts completed during the year, the percentage of those contracts that were completed at a cost within 10% above the original contract amount
 - Every contract that is completed has the same weight
- Courtney Drummond, Assistant Secretary of Engineering Operations, Florida Department of Transportation
 - The construction contract dollars let as a percentage of the original estimated amount is a measure to track how good the Departments estimates are
 - If you can optimize, you can plan more projects
 - The number of construction contracts let as compared to the number planned measures if the department meets their production goals
- Stacy Miller, Assistant Secretary of Finance and Administration, Florida Department of Transportation
 - The construction contract dollars let as a percentage of the original estimated amount is a measure that shows the departments use of resources and how they are optimizing those resources
 - Sometimes construction contracts are let and they come in a little high or a little low, and all the pieces that are left over often can't be combined to be used on other projects because the type of funds don't match
 - Optimizing financial mechanisms and using it to the fullest
 - The number of construction contracts let as compared to the number planned measures if the department meets their production goals
 - Did the department do what they said they were going to do? If not, why?
- Edward "Eddy" Gonzalez, Vice President, RS&H
 - Does the FTC monitor all supplemental agreements, or just those for construction contracts?
- Ralph Yoder, Executive Director, Florida Transportation Commission
 - Will check on this and present at the next meeting

Area for Performance Evaluation: Preservation

- Recommendations include:
 - Keep: The percentage of lane miles on the State Highway System having a pavement rating of excellent or good
 - Keep: The percentage of bridge structures on the State Highway System having a condition rating of excellent or good
 - Keep: Achieve a maintenance rating of at least 80% on the State Highway System
 - New: Stormwater management
 - New: Use of recycled materials in construction projects
 - New measures will be more for informational purposes
- Stacy Miller, Assistant Secretary of Finance and Administration, Florida Department of Transportation
 - What would be measured for storm water management and recycled materials?
- Ralph Yoder, Executive Director, Florida Transportation Commission
 - More informational items, not necessarily performance measures
 - Environmental stewardship is part of the departments mission, as well as the Governors vision for Florida
 - Work with other stakeholders from the Department of Environmental Protection (DEP) and the Water Management Districts
 - o The department has a recycled materials specification
 - This is a good thing to highlight
- Courtney Drummond, Assistant Secretary of Engineering Operations, Florida Department of Transportation
 - An example would be the use of fly ash, use of recycled asphalt, recycled engine oil, etc.

Area for Performance Evaluation: Capacity/Mobility

- Recommendations include:
 - Modified: Public transit ridership (informational item)
 - Keep: Travel time reliability (informational item)
 - Planning time index
 - New: Monitor implementation of all-electronic tolling (informational item)
 - New: Monitor autonomous vehicle technology deployment along the State Highway System (informational item)
 - Keep: Time it takes to clear an incident
- Dr. Robert Bertini, Executive Director, Center for Urban Transportation Research
 Consider supply and demand measures
- Jason Montgomery, Director of Business Intelligence, Jacksonville Transportation Authority
 - Broaden the definition of public transit ridership
 - Some agencies are focused on alternative modes of ridership

- Stacy Miller, Assistant Secretary of Finance and Administration, Florida Department of Transportation
 - Public transit ridership is no longer tied to population growth in Florida
 - o Can vary depending on where you are in the state
 - All electronic tolling- this would be removed after it was implemented
 - o Autonomous vehicles- include connected vehicle technology as well
- Jason Montgomery, Director of Business Intelligence, Jacksonville Transportation Authority
 - The Jacksonville Transportation Authority (JTA) is already launching those services
- Dr. Robert Bertini, Executive Director, Center for Urban Transportation Research
 Transportation System Management and Operations (TSM&O)
 - David Genson, Commissioner, District One, Florida Transportation Commission
 - This is a very important category
 - Percentage of travel or miles that are meeting the minimum service level criteria
 - Look at the delay hours
- Edward "Eddy" Gonzalez, Vice President, RS&H
 - Would there be a separation of those that are limited access vs arterials?
 - Those are two different types of facilities in the way that they operate
- David Genson, Commissioner, District One, Florida Transportation Commission
 This is captured in the FDOT sourcebook
- Edward "Eddy" Gonzalez, Vice President, RS&H
 - Travel time meeting level of service on limited access
 - Travel time meeting level of service on urban arterial
 - Using the report as a framework to determine what that measure is
- Stacy Miller, Assistant Secretary of Finance and Administration, Florida Department of Transportation
 - The planning office and IT manages that data
- Courtney Drummond, Assistant Secretary of Engineering Operations, Florida Department of Transportation
 - Capture the data within the Transportation Management Center (TMC) on corridors
 - Determines the average speed across the corridor
 - Not sure how widespread this is
- Stacy Miller, Assistant Secretary of Finance and Administration, Florida Department of Transportation
 - What percentage of the segment meets that level of service criteria?
 - Does not have to be an "A" in all areas- that would be unachievable
- Dr. Robert Bertini, Executive Director, Center for Urban Transportation Research
 - Level of service is a fading concept nationally
 - Level of service metrics can be different and mean different things in different areas

- Stacy Miller, Assistant Secretary of Finance and Administration, Florida Department of Transportation
 - Many of the Metropolitan Planning Organization's (MPO's) have created plans that allow the department to have lower levels of service for certain facilities
 - Increased transit ridership
 - Create a broader network vs just adding lanes
- Dr. Robert Bertini, Executive Director, Center for Urban Transportation Research
 - One lane one mile long is one lane mile of capacity regardless if anyone uses it
 - If you know the characteristics of the area you are trying to measure, a capacity measure can be useful. As a statewide measure, travel time reliability is more tied to the ability people and freight are able get from point A to point B
 - Planning time index can give you an idea on travel time given the capacity provided
- Ananth Prasad, President, Florida Transportation Builders Association
 - Informational item- needs to continue to be refined
 - David Genson, Commissioner, District One, Florida Transportation Commission
 - There are other measures besides travel time reliability than could be an informational item

Area for Performance Evaluation: Finance and Administration

- Recommendations include:
 - New: Adopt a balanced work program and manage cash within the statutory requirements
 - Certified forward
 - Fund revisions
 - Roll forward
- Ralph Yoder, Executive Director, Florida Transportation Commission
 - Scrapped what we had before because of its limited scoped
 - Worked closely with the department for a meaningful measure
- Stacy Miller, Assistant Secretary of Finance and Administration, Florida Department of Transportation
 - Should be budget reversions, not fund reversions
 - Previously the measure was only focused on federal funds and was neglecting to capture state funds
 - Federal funds only make up 25% to 35% of the department's resources
 - Certified forward, roll forward and budget reversions helps determine how well the department is managing our resources
 - Certified forward is outstanding obligations the department has
 - Roll forward is money that was not committed that has to be committed in the following year

Area for Performance Evaluation: Disadvantaged Business Enterprise and Minority Business Enterprise Programs

- Recommendations include:

- Modified: The annual dollar amount of Minority Business Enterprise (MBE) utilization
- Keep: The dollar volume of Disadvantaged Business Enterprise (DBE) participation as a percentage of the executed Federal/State construction and consultant contracts
- New: Business development initiative
- Stacy Miller, Assistant Secretary of Finance and Administration, Florida Department of Transportation
 - What the previous (MBE) measure spoke to, was an increase year after year
 - Don't want to keep pushing the number upward if that's not sustainable
 - Want to find a number or percentage of the amount of funds spent in MBE programs that ensures we are still growing the program, but is not pushing a program that cannot support itself
 - Working through whether it will be a dollar amount or percentage

Area for Performance Evaluation: Additional Measure

- Recommendations include:
 - New: Customer service (informational item)
 - Permitting responsiveness
 - Overall customer satisfaction
 - Road Rangers services
- Dr. Robert Bertini, Executive Director, Center for Urban Transportation Research
 - The Road Rangers play a crucial role and it is important to highlight what they do
 - People are also familiar with the Road Ranger program
- Ralph Yoder, Executive Director, Florida Transportation Commission
 - The information gathered would be through surveys
- Stacy Miller, Assistant Secretary of Finance and Administration, Florida Department of Transportation
 - Shared with Ralph some of the Planning office surveys
 - Type of surveys conducted
 - Who they are conducted with
 - Goal of the survey
- Dr. Robert Bertini, Executive Director, Center for Urban Transportation Research
 - Surveys at rest areas
- Ralph Yoder, Executive Director, Florida Transportation Commission
 - The next meeting will be on July 28th

Public Comment

- Executive Director Yoder asked for any public comment
- No comments were made