



FY 2008

TRANSPORTATION AUTHORITY MONITORING  
AND OVERSIGHT REPORT

# Commission's Charge

- In 2007, HB 985 amended Section 20.23, FS, expanding the Commission's oversight role
- Monitor the efficiency, productivity, and management of the authorities created under Chapters 343 and 348



# Commission's Charge

- Conduct periodic reviews of each authority's:
  - Operations and budget
  - Acquisition of property
  - Management of revenue and bond proceeds
  - Compliance with applicable laws and generally accepted accounting principles



# Authorities Monitored

- Toll Authorities
  - Miami-Dade Expressway Authority (MDX)
  - Orlando-Orange County Expressway Authority (OOCEA)
  - Santa Rosa Bay Bridge Authority (SRBBA)
  - Tampa-Hillsborough County Expressway Authority (THEA)
  - Northwest Florida Transportation Corridor Authority (NFTCA)
  - Southwest Florida Expressway Authority (SWFEA)
  - Tampa Bay Area Regional Transportation Authority (TBARTA)
- Transit Authorities
  - Central Florida Regional Transportation Authority - (CFRTA / LYNX)
  - South Florida Regional Transportation Authority - (SFRTA / Tri-Rail)



# Inactive Authorities

- Toll Authorities

- Brevard County Expressway Authority
- Broward County Expressway Authority
- Pasco County Expressway Authority
- St. Lucie County Expressway and Bridge Authority
- Seminole County Expressway Authority

- Transit Authorities

- Tampa Bay Commuter Transit Authority



# Commission's Approach

- Appointed subcommittee
- Developed “performance measures” and “operating indicators” for all authorities
- Adopted reporting requirements in areas of organizational “governance”
- Staffed by FTC with CUTR support
- Annually updated, reviewed and refined



# FY 2008 Changes

## Established Toll Authorities

Safety - recomputed 5-year average objective

Debt Service - did coverage meet bond covenant requirements (new objective)

Bond Ratings - uninsured ratings from rating agencies (new indicator)

Customer Service - FTE survey used for MDX, SRBBA, THEA - OOCEA uses own

## LYNX

Safety - changed measure to “revenue miles between safety incidents” and revised objective to 10% above average of last 5 years

## Tri-Rail

Ratio of Revenue Miles to Vehicle Miles - changed objective from 0.90 to 0.93

Operating Expense per Revenue Hour - reclassified from measure to indicator

Revenue Miles Between Failures - changed objective to 10% increase over actual FY 2007 performance, beginning in FY 2009



# MIAMI-DADE EXPRESSWAY AUTHORITY



## ✓ MET 15 OF 17 PERFORMANCE MEASURES

- Met Construction Time measure this year
- ETC - Transactions exceeded 75% in September and October 2008
- Not met: Safety and Construction Cost measures

## ✓ OPERATING INDICATORS

- Opened 3-mile ORT extension of SR 836, July 2007
- Revenue increased 41% - new tolling locations on SR 836
- Routine maintenance decreased \$7 million
- Total operating expenses increased 19%



# MIAMI-DADE EXPRESSWAY AUTHORITY



## ✓ GOVERNANCE

- Adopted Ethics, Conflicts of Interest, Public Records and Open Meetings Policies
- Unqualified Audit - IT recommendations being implemented
- Met Bond Covenants
- MDX cash funding deficiencies in Debt Service Reserve as a result of bond insurer's downgrade
- Delegated Procurement Authority - Executive Director \$2 M

## ✓ OTHER

- Estimates only 45% of vehicles pay a toll on facilities
- Plans to implement ORT on all MDX facilities by 2012

# ORLANDO-ORANGE COUNTY EXPRESSWAY AUTHORITY



- ✓ MET 14 OF 17 PERFORMANCE MEASURES
  - Met Roadway Maintenance Condition Rating, Safety and Consultant Contract Management measures
  - Not met: ETC Transactions, OM&A Forecast Variance and Debt Service Coverage - Bonded Debt measures
- ✓ OPERATING INDICATORS
  - Renewal and replacement costs decreased by \$14 million
  - Infrastructure asset additions
  - Revenue grew a modest 1.1 % in FY 2008

# ORLANDO-ORANGE COUNTY EXPRESSWAY AUTHORITY



## ✓ GOVERNANCE

- Adopted Ethics, Conflicts of Interest, Public Records and Open Meetings Policies
- Unqualified Audit - One management recommendation
- Implementation of Orange County Audit recommendations
- Audit committee authorized Board Governance Assessment
- Met Bond Covenants

# SANTA ROSA BAY BRIDGE AUTHORITY (GARCON POINT)



## ✓ MET 6 OF 12 APPLICABLE PERFORMANCE MEASURES

(Measures not met):

- ETC Transactions, Revenue Variance, Cost to Collect a Toll Transaction and all three Debt Service Coverage measures
- In technical default on its bonds
- Revenue is projected insufficient to make debt service payments
- Debt Service Reserve Fund is projected to be depleted in FY 2012

## ✓ OPERATING INDICATORS

- Transactions decreased 14% while revenue increased 0.5%
- FY 2008 toll rate increase helped mitigate revenue decline
- Has no funding for administrative expenses - all revenue used for bond debt service
- Bond ratings are not considered investment grade

# SANTA ROSA BAY BRIDGE AUTHORITY (GARCON POINT)



## ✓ GOVERNANCE

- Operating in the “Sunshine” - provisions of various Statutes adopted
- Board did not meet for one year
- Inadequate oversight of Department obligations under the Lease-Purchase Agreement (no Department noncompliance noted)
- Determination Resolution and Material Events Notice not properly filed with Trustee
- Recommendation for toll schedule revisions not properly reviewed
- No Audit - Required financial report not filed with DFS

## ✓ OTHER

- A Lease-Purchase Agreement amendment providing for administrative funding by the Department is being reviewed

# TAMPA-HILLSBOROUGH COUNTY EXPRESSWAY AUTHORITY



## ✓ MET 7 OF 14 APPLICABLE PERFORMANCE MEASURES

(Measures not met):

- Roadway Maintenance and Bridge Condition Rating
- ETC Transactions
- Revenue Variance
- Cost to Collect a Toll Transaction
- Two Debt Service Coverage measures (in compliance with Bonds)

## ✓ OPERATING INDICATORS

- Transactions decreased 3% while revenue increased 11%
- Routine maintenance expenses increased by \$1.4 million
- Total operating expenses increased by \$3.3 million

# TAMPA-HILLSBOROUGH COUNTY EXPRESSWAY AUTHORITY



## ✓ GOVERNANCE

- Ethics, Conflicts of Interest, Public Records, Open Meetings
- Unqualified Audit
- Auditor General Follow-Up Audit - October 2008

## ✓ OTHER

- Plans to implement ORT on all facilities by 2010
- Is currently evaluating technical proposals for toll collection services on all THEA facilities

# CENTRAL FLORIDA REGIONAL TRANSPORTATION AUTHORITY - LYNX



## ✓ MET 6 OF 12 PERFORMANCE MEASURES

(Measures not met):

- Average Headway
- Operating Expense per Revenue Mile
- Operating Expense per Revenue Hour
- Operating Expense per Passenger Trip
- Operating Expense per Passenger Mile
- Revenue Miles versus Vehicle Miles

## ✓ OPERATING INDICATORS

- Operating expenses increased 13.7%
- Operating revenue increased 2.8%
- Ridership, Revenue Miles, Revenue Hours, Passenger Trips
- Farebox Recovery, Annual Passenger Miles, Average age of Fleet



# CENTRAL FLORIDA REGIONAL TRANSPORTATION AUTHORITY - LYNX



## ✓ GOVERNANCE

- Ethics, Conflicts of Interest, Public Records, Open Meetings
- Unqualified financial statement audit
- FTA follow-up to procurement review noted deficiencies
- FTA Disadvantaged Business Enterprise compliance review

## ✓ OTHER

- Increased fares in January 2009

# SOUTH FLORIDA REGIONAL TRANSPORTATION AUTHORITY - TRI-RAIL



## ✓ MET 9 OF 11 PERFORMANCE MEASURES

(Measures not met):

- Operating Revenue/Operating Expense
- On-Time Performance

## ✓ OPERATING INDICATORS

- Operating expenses increased 16.6%
- Operating revenues increased 23.5%
- Increased Ridership, Revenue Miles, Passenger Trips, Average Trip Length, Passenger Miles and Farebox Recovery
- Operating Cost per Passenger Mile decreased

# SOUTH FLORIDA REGIONAL TRANSPORTATION AUTHORITY - TRI-RAIL



## ✓ GOVERNANCE

- Ethics, Conflicts of Interest, Public Records, Open Meetings
- Unqualified financial statement audit

# NORTHWEST FLORIDA TRANSPORTATION CORRIDOR AUTHORITY



- ✓ PERFORMANCE MEASURES – Not yet applicable
- ✓ OPERATING INDICATORS – Not yet applicable
- ✓ GOVERNANCE
  - Ethics and Conflict of Interest Policies
  - Public Records/Open Meetings
  - Prohibited Activities
  - No audit due to lack of funding
  - Annual financial report not filed with DFS
  - No formal Budget adopted
  - Master Plan Adoption and Annual Update

# SOUTHWEST FLORIDA EXPRESSWAY AUTHORITY



- ✓ PERFORMANCE MEASURES – Not yet applicable
- ✓ OPERATING INDICATORS – Not yet applicable
- ✓ GOVERNANCE
  - Adopted polices on Ethics, Conflicts of Interest, Public Records and Open Meetings
  - Operating in the “Sunshine”
  - Unqualified Audit
  - As of November 2008, Board will meet only to fulfill legislative requirements

# TAMPA BAY AREA REGIONAL TRANSPORTATION AUTHORITY



- ✓ PERFORMANCE MEASURES – Not yet applicable
- ✓ OPERATING INDICATORS – Not yet applicable
- ✓ GOVERNANCE
  - Adopted polices on Ethics, Conflicts of Interest, Open Meetings and Procurement
  - Procurement of audit services for FY 2008 financial statement audit currently underway
  - Delegated procurement authority - Executive Director \$50K
  - Other: Conducted 1<sup>st</sup> public meeting within 60 days  
Established Transit Management Committee  
Established Citizens Advisory Committee  
Established Conflict Resolution Process  
Developing Regional Transportation Plan

# SUMMARY

- Although similarly created, each transportation authority is unique
  - Span of control
  - Bond covenants
  - Lease-purchase agreements
- Each authority does have control over Governance of the organization





FY 2008

TRANSPORTATION AUTHORITY MONITORING  
AND OVERSIGHT REPORT